#### -DECISION-

Claimant:

CAMERON NOLAN

Decision No.:

1172-BR-15

Date:

May 27, 2015

Appeal No.:

1428918

S.S. No.:

Employer:

G C G C FAIR CORP **SUITE 205** 

L.O. No.:

63

44425 AIRPORT RD HOLLY-1

CALIFORNIA, MD 20619

Appellant:

Claimant

Whether the claimant's separation from this employment was for a disqualifying reason within the Issue: meaning of the Md. Code Annotated Labor and Employment Article, Title 8, Sections 1002-1002.1 (Gross/Aggravated Misconduct connected with the work), 1003 (Misconduct connected with the work) or 1001 (Voluntary Quit for good cause).

# - NOTICE OF RIGHT OF APPEAL TO COURT -

You may file an appeal from this decision in the Circuit Court for Baltimore City or one of the Circuit Courts in a county in Maryland. The court rules about how to file the appeal can be found in many public libraries, in the Maryland Rules of Procedure, Title 7, Chapter 200.

The period for filing an appeal expires: June 26, 2015

#### REVIEW OF THE RECORD

The claimant has filed a timely appeal to the Board from an Unemployment Insurance Lower Appeals Division Decision issued on January 20, 2015. That Decision held the claimant was discharged for gross misconduct within the meaning of Md. Code Ann., Lab. & Empl. Art., §8-1002. Benefits were denied for the week beginning November 16, 2014, and until the claimant becomes reemployed, earns twenty-five times his weekly benefit amount, and then becomes unemployed under non-disqualifying conditions.

On appeal, the Board reviews the evidence of record from the Lower Appeals hearing. The Board reviews the record *de novo* and may affirm, modify, or reverse the hearing examiner's findings of fact or conclusions of law of the hearing examiner on the basis of evidence submitted to the hearing examiner or evidence that the Board may direct to be taken. *Md. Code Ann., Lab. & Empl. Art., §8-510(d)*. The Board fully inquires into the facts of each particular case. *COMAR 09.32.06.03(E)(1)*. Only if there has been clear error, a defect in the record, or a failure of due process will the Board remand the matter for a new hearing or the taking of additional evidence. Under some limited circumstances, the Board may conduct its own hearing, take additional evidence or allow legal argument.

The General Assembly declared that, in its considered judgment, the public good and the general welfare of the citizens of the State required the enactment of the Unemployment Insurance Law, under the police powers of the State, for the compulsory setting aside of unemployment reserves to be used for the benefit of individuals unemployed through no fault of their own. *Md. Code Ann., Lab. & Empl. Art.,*  $\S 8-102(c)$ . Unemployment compensation laws are to be read liberally in favor of eligibility, and disqualification provisions are to be strictly construed. *Sinai Hosp. of Baltimore v. Dept. of Empl. & Training, 309 Md.* 28 (1987).

On appeal, the Board reviews the evidence of record from the Lower Appeals hearing. The Board will not order the taking of additional evidence or a new hearing unless there has been clear error, a defect in the record, or a failure of due process. The record is complete. The claimant appeared and testified. The claimant was afforded the opportunity to offer documentary evidence and to present a closing statement. The necessary elements of due process were observed throughout the hearing. The Board finds no reason to order a new hearing, to take additional evidence, to conduct its own hearing or to allow additional legal argument in this matter.

The Board finds the hearing examiner's Findings of Fact are supported by substantial evidence in the record. Those facts, however, are insufficient to support the hearing examiner's Decision. The Board adopts the hearing examiner's findings of fact but concludes that these facts warrant different conclusions of law and a reversal of the hearing examiner's decision.

Md. Code Ann., Lab. and Empl. Art., Title 8, Section 1002 provides:

- (a) Gross misconduct...
  - (1) Means conduct of an employee that is:
    - i. deliberate and willful disregard of standards of behavior that an employing unit rightfully expects and that shows gross indifference to the interests of the employing unit; or
    - ii. repeated violations of employment rules that prove a regular and wanton disregard of the employee's obligations...

In determining whether an employee has committed gross misconduct, "[t]he important element to be considered is the nature of the misconduct and how seriously it affects the claimant's employment or the employer's rights." Dept. of Econ. & Empl. Dev. v. Jones, 79 Md. App. 531, 536 (1989). "It is also proper to note that what is 'deliberate and willful misconduct' will vary with each particular case. Here we 'are not looking simply for substandard conduct...but for a willful or wanton state of mind

accompanying the engaging in substandard conduct." Employment Sec. Bd. v. LeCates, 218 Md. 202, 207 (1958)(internal citation omitted); also see Hernandez v. DLLR, 122 Md. App. 19, 25 (1998).

Md. Code Ann., Lab. and Empl. Art., Title 8, Section 1003 provides:

- (a) Grounds for disqualification an individual who otherwise is eligible to receive benefits is disqualified from receiving benefits if the Secretary finds that unemployment results from discharge or suspension as a disciplinary measure for behavior that the Secretary finds is misconduct in connection with employment but that is not:
  - (1) Aggravated misconduct...or
  - (2) Gross misconduct...

The term "misconduct" as used in the statute means a transgression of some established rule or policy of the employer, the commission of a forbidden act, a dereliction from duty, or a course of wrongful conduct committed by an employee within the scope of the employment relationship, during hours of employment or on the employer's premises, within the meaning of *Md. Code Ann., Lab. and Empl. Art., Title 8, Section1003.* (See, Rogers v. Radio Shack, 271 Md. 126, 314 A.2d 113).

Simple misconduct within the meaning of \$8-1003 does not require intentional misbehavior. DLLR v. Hider, 349 Md. 71 (1998); also see Johns Hopkins University v. Board of Labor, Licensing and Regulation, 134 Md. App. 653, 662-63 (2000)(psychiatric condition which prevented claimant from conforming his/her conduct to accepted norms did not except that conduct from the category of misconduct under \$8-1003). Misconduct must be connected with the work; the mere fact that misconduct adversely affects the employer's interests is not enough. Fino v. Maryland Emp. Sec. Bd., 218 Md. 504 (1959). Although not sufficient in itself, a breach of duty to an employer is an essential element to make an act connected with the work. Empl. Sec. Bd. v. LeCates, 218 Md. 202 (1958). Misconduct, however, need not occur during the hours of employment or the employer's premises. Id.

Without sufficient evidence of a willful and wanton disregard of an employee's obligations or gross indifference to the employer's interests, there can be no finding of gross misconduct. *Lehman v. Baker Protective Services, Inc., 221-BR-89*. Where a showing of gross misconduct is based on a single action, the employer must show the employee demonstrated gross indifference to the employer's interests. *DLLR v. Muddiman, 120 Md. App. 725, 737 (1998)*.

In his appeal, the claimant contends the hearing examiner's finding that, "He was provided with a written schedule of his work shifts prior to the beginning of those work shifts" was "not true". The claimant also contends that he was not discharged until after his November 16, 2014 work shift.

The Board finds the hearing examiner's finding that the claimant's work schedule was provided prior to his work shift supported by the claimant's testimony. The claimant additionally testified that the work schedule was not posted on a regular basis, and was sometimes posted the Sunday prior to his shift and at other times two weeks prior to his shift. The claimant's testimony supports a finding that the claimant's last day of work was November 16, 2014. He was discharged after this shift.

The Board does not concur with the hearing examiner's *Evaluation of Evidence*. The Board finds insufficient evidence that the claimant's actions evinced a "wanton disregard of his obligations to the employer." The claimant's own testimony supports a finding that he was late to work on several occasions, due to the employer's erratic work schedules. For instance, the claimant would occasionally be scheduled to work until 11 p.m. and then subsequently be scheduled for the next shift beginning at 7 a.m. the following morning. The Board, therefore, does not find sufficient evidence to support a finding of gross misconduct. However, the claimant, by his own admission, breached his duty on several occasions to report to work on time. A finding of simple misconduct is supported. The Board finds the minimum ten-week penalty is measured and appropriate on the facts of this case.

The Board notes that the employer, duly notified of the date, time and place of the hearing, failed to appear. The Board finds the claimant's testimony credible.

The Board notes that the hearing examiner did not offer or admit the Agency Fact Finding Report into evidence. The Board did not consider this document when rendering its decision.

The Board finds, based upon a preponderance of the credible evidence, that the employer did not meet its burden of proof and show that the claimant was discharged for gross misconduct within the meaning of Md. Code Ann., Lab. and Empl. Art.,  $\S 8-1002$ . The employer, though the claimant's admissions, did meet its burden of proof and show that the claimant was discharged for misconduct within the meaning of Md. Code Ann., Lab. and Empl. Art.,  $\S 8-1003$ . The decision shall be reversed, for the reasons stated herein.

#### **DECISION**

It is held that the claimant was discharged for misconduct connected with the work, within the meaning of Section 8-1003 of the Labor and Employment Article Maryland Code Annotated, Title 8, Section 1003. The claimant is disqualified from receiving benefits from the week beginning November 16, 2014 and the nine weeks immediately following.

The Hearing Examiner's decision is Reversed.

Clayton A. Mitchell, Sr., Associate Member

Eileen M. Rehrmann, Associate Member

### UNEMPLOYMENT INSURANCE APPEALS DECISION

CAMERON NOLAN

SSN:

Claimant

VS.

G C G C FAIR CORP SUITE 205 44425 AIRPORT RD HOLLY-1 CALIFORNIA, MD 20619

Employer/Agency

Before the:

Maryland Department of Labor, Licensing and Regulation Division of Appeals 1100 North Eutaw Street Room 511 Baltimore, MD 21201 (410) 767-2421

Appeal Number: 1428918 Appellant: Claimant

Local Office: 63 / CUMBERLAND

**CLAIM CENTER** 

January 20, 2015

For the Claimant: PRESENT

For the Employer:

For the Agency:

## ISSUE(S)

Whether the claimant's separation from this employment was for a disqualifying reason within the meaning of the MD. Code Annotated Labor and Employment Article, Title 8, Sections 1002 - 1002.1 (Gross/Aggravated Misconduct connected with the work), 1003 (Misconduct connected with the work) or 1001 (Voluntary Quit for good cause).

### FINDINGS OF FACT

The claimant, Cameron Nolan, worked for this employer, G C G C Fair Corp., from May, 2012 to November 16, 2014. At the time of separation from employment, the claimant was working as a crew member/trainer making \$7.35 per hour..

The employer terminated the claimant because was late for work. The claimant was late on November 16, 2014 because his alarm had not sounded. During the six (6) months prior to November 16, 2014, the claimant was late three (3) or four (4) additional times. He was having difficulty making it to work on time because he was training employees and his schedule had changed from one (1) set shift to variable shifts.

He was provided with a written schedule of his work shifts prior to the beginning of those work shifts.

The claimant received verbal warnings from his employer. He also received one (1) written warning. After the claimant was late on November 16, 2014, the employer terminated the claimant's employment.

#### **CONCLUSIONS OF LAW**

Md. Code, Ann., Labor & Emp. Article, Section 8-1002 provides that an individual shall be disqualified from receiving benefits when he or she was discharged or suspended from employment because of behavior that demonstrates gross misconduct. The statute defines gross misconduct as repeated violations of employment rules that prove a regular and wanton disregard of the employee's obligations.

Absenteeism due to illness is not misconduct. DuBois v. Redden & Rizk, P.A., 71-BH-90.

### **EVALUATION OF EVIDENCE**

The Hearing Examiner considered all of the testimony and evidence of record in reaching this decision. Where the evidence was in conflict, the Hearing Examiner decided the Facts on the credible evidence as determined by the Hearing Examiner.

The employer had the burden to show, by a preponderance of the credible evidence, that the claimant was discharged for some degree of misconduct connected with the work within the meaning of the Maryland Unemployment Insurance Law. <u>Ivey v. Catterton Printing Company</u>, 441-BH-89. In the case at bar, the employer has demonstrated that the discharge was due to gross misconduct.

The claimant appeared and presented credible testimony but did not testify to any reasons that established that his instances of tardiness were due to necessitous and compelling reasons. Accordingly, it cannot be concluded that they were due to necessitous and compelling reasons. The claimant did not deliberately try to violate his employer's policy but he was late on numerous occasions after having received warnings from his employer not to continue to be late. The claimant was provided a written schedule of his scheduled shifts prior to the beginning of those shifts. His acts of continuing to be late after the receipt of warnings showed a regular and wanton disregard of his obligations to his employer to start his shift in a timely manner. His actions, therefore, constituted gross misconduct in connection with the work.

#### **DECISION**

IT IS HELD THAT the claimant was discharged for gross misconduct connected with the work within the meaning of Md. Code Ann., Labor & Emp. Article, Section 8-1002(a)(1)(ii). The claimant is disqualified from receiving benefits from the week beginning November 16, 2014 and until the claimant becomes reemployed and earns wages in covered employment that equal at least 25 times the claimant's weekly benefit amount.

The determination of the Claims Specialist is affirmed.

N Grimes

N Grimes, Esq. Hearing Examiner

### Notice of Right to Request Waiver of Overpayment

The Department of Labor, Licensing and Regulation may seek recovery of any overpayment received by the Claimant. Pursuant to Section 8-809 of the Labor and Employment Article of the Annotated Code of Maryland, and Code of Maryland Regulations 09.32.07.01 through 09.32.07.09, the Claimant has a right to request a waiver of recovery of this overpayment. This request may be made by contacting Overpayment Recoveries Unit at 410-767-2404. If this request is made, the Claimant is entitled to a hearing on this issue.

A request for waiver of recovery of overpayment does not act as an appeal of this decision.

Esto es un documento legal importante que decide si usted recibirá los beneficios del seguro del desempleo. Si usted disiente de lo que fue decidido, usted tiene un tiempo limitado a apelar esta decisión. Si usted no entiende cómo apelar, usted puede contactar (301) 313-8000 para una explicación.

### Notice of Right to Petition for Review

This is a final decision of the Lower Appeals Division. Any party who disagrees with this decision may request a review either in person, by facsimile or by mail with the Board of Appeals. Under COMAR 09.32.06.01A (1) appeals may not be filed by e-mail. Your appeal must be filed by February 04, 2015. You may file your request for further appeal in person at or by mail to the following address:

Board of Appeals 1100 North Eutaw Street Room 515 Baltimore, Maryland 21201 Fax 410-767-2787 Phone 410-767-2781

**NOTE**: Appeals filed by mail are considered timely on the date of the U.S. Postal Service postmark.